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INFO OCT-01 AF-05 ISO-00 SSO-00 CCO-00 NSCE-00 /011 R

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TO AMEMBASSY NAIROBI IMMEDIATE

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FOR UNDERSECRETARY CASEY

FOLLOWING SENT ACTION SECSTATE INFO BEIRUT, JIDDA, KUWAIT, LONDON, TEHRAN AND THE HAGUE FROM TRIPOLI SEP 24 REPEATED YOU:

QUOTE

C O N F I D E N T I A L TRIPOLI 1233

E.O. 11652: GDS TAGS: ENRG, LY

SUBJ: OIL NATIONALIZATIONS: STANDOFF SITUATION

1. SUMMARY: MAJORS VS LARG STANOFF CONTINUES. ON SEPT 22 PETROLEUM MINISTRY UNDER SECRETARY MUNTASIR PROPOSED PLAN TO KEEP OIL FLOWING WHILE BOTH SIDES LOOK FOR MUTUALLY ACCEPTABLE BASIS FOR CONTINUED OPERATION OF MAJORS IN LIBYA. THIS PROBABLY RESULT OF DISAPPOINTMENT IN OASIS INABILITY TO INCREASE PRODUCTION ENOUGH TO HELP OFFSET SHUT-IN OF MAJORS. FLEXIBILITY, HOWEVER, LIMITED BY CLEAR LARG PRECONDITION THAT COMPANIES NEGOTIATE WITH KNOWLEDGE THAT NO DEAL BETTER THAN OASIS' IS POSSIBLE.

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2. IN SEPT 22 MEETINGS WITH LOCAL REPS OF SHELL,

ESSO, MOBIL AND AMOSEAS, MUNTASIR PROPOSED PLAN TO KEEP OIL MOVING FOR ANOTHER TWO MONTHS WHILE BOTH SIDES LOOK FOR ACCEPTABLE WAY OUT OF CURRENT IMPASSE. MUNTASIR'S PLAN CALLS FOR COMPANIES TO CONTINUE LOADING CRUDE ONTO NATIONAL OIL COMPANY (NOC)-DESIGNATED SHIPS WITHOUT SPECIFICALLY INDENTIFYING OIL AS NATIONALIZED AND THERE-FORE "HOT". COMPANIES WOULD SIMPLY SET UP A SUSPENSE ACCOUNT FOR TRANSFERS OF CRUDE TO NOC. COMPANIES COULD DEFINE THIS CRUDE AS ROYALTY-IN-KIND OR OIL PROVIDED TO NOC UNDER PREVIOUS SUPPLY AGGREEMENT TO PROVIDE "COST OIL" FOR LIBYA'S INTERNAL CONSUMPTION. NOC WOULD RESTRICT ITS LIFTINGS TO AMOUNTS POSSIBLE UNDER PREVIOUS AGREEMENTS FOR ROYALTY AND COST OIL, TOTALING APPROXIMATELY 15 PERCENT OF PRODUCTION. COMPANIES WOULD BE ABLE TO LIFT REMAINING AMOUNTS OF PRE-SEPTEMBER PRODUCTION ALLOWABLES. COMPANIES MUST, HOWEVER, ACCEPT THAT THERE NO HOPE OF DEAL ON TERMS BETTER THAN THOSE AGREED TO BY OASIS.

- 3. UNDER THIS PROPOSAL, CONFRONTATION ON DEFINITION OF NOC CRUDE AS NATIONALIZED, OR ROYALTY-IN-KIND OR SALES TO NOC, WOULD NOT COME UNTIL NOVEMBER 30 TAX ACCOUNTS ARE DUE. AT THAT TIME COMPANIES WOULD ATTEMPT REDUCE THEIR TAX LIABILITY BY THE AMOUNT OF THE VALUE OF CRUDE OIL WHICH THEY DEFINE AS ROYALTY-IN-KIND OR COST OIL. LARG, IN TURN, WOULD CONTEND THAT OIL WAS NATIONALIZED PROPERTY OF NOC. BENEFITS FOR BOTH SIDES IN MUNTASIR'S PLAN LIE IN ADDITIONAL TIME TO NEGOTIATE AND PERHPAS DREAM UP SOME NEW SCHEME TO FURTHER POSTPONE A LEGAL CONFRONTATION.
- 4. LARG CLEARLY HOPES THAT DEVELOPMENTS IN THE GULF WILL MAKE IT POSSIBLE FOR MAJORS TO ACCEPT 51 PER CENT NATION-ALIZATION ON SAME TERMS AS OASIS DEAL. MAJORS' POSITION WILL, NO DOUBT, BE DETERMINED IN CORPORATE HEADQUARTERS AND WILL PROBABLY REST UPON COMPANY LAWYERS' ESTIMATE OF LIKELY EFFECT ACCEPTANCE OF TEMPORARY "TRUCE" ON COMPANIES' LEGAL POSITION IN LATER CHASING OF HOT OIL. LOCAL MANGERS DIFFER ON GUESSES AS TO LIKELY OUTCOME. MOBIL AND SHELL EXPECT ACCEPTANCE OF TEMPORARY "TRUCE". ESSO AND AMOSEAS MANGERS ARE LESS OPTIMISTIC. MUNTASIR PLAN COULD ALSO BE TORPEDORED BY LARG BUREAUCRACY. LIBYAN CONFIDENTIAL

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DIRECTOR OF AT LEAST ONE MAJOR OPERATION (AMOSEAS) ALREADY SHOWING SIGNS OF IMPATIENCE TO END "PHONY WAR" STAGE OF LARG MAJORS' CONFRONTATION.

5. MUNTASIR POSITION ON SEPTEMBER 22 CLEARLY INDICATES THAT HE, AT LEAST, VERY MUCH WANTS MAJORS TO STAY IN LIBYA. THIS PROBABLY IS RESULT LARG HIGH-LEVEL DECISION TO AVOID CONFRONTATION FOR AT LEAST TIME BEING.

STRONGLY SUSPECT THAT LIBYAN WILLINGNESS TO SEARCH FOR MUTUALLY ACCEPTABLE DEAL WITH COMPANIES IS RESULT LARG DISAPPOINTMENT WITH PRODUCTION IN OASIS FIELDS. LARG PERMITTED OASIS TO RAISE PRODUCTION TO 910,000 BBLS/DAY AT BEGINNING OF CONFRONTATION WITH MAJORS. OASIS, HOWEVER, HAS BEEN UNABLE TO RAISE PRODUCTION TO THAT LEVEL. WITH MAXIMUM EFFORT, SEPTEMBER 21 PRODUCTION FROM OASIS FIELDS WAS 827,000 BBLS/DAY; SEPTEMBER 22 WAS 830,000. ENGINEERS SAY FIELDS CANNOT SUSTAIN MORE THAN 850,000 B/D WITHOUT DRILLING NEW WELLS AND WITHOUT SUBSTANTIAL IMPROVE-MENT IN WORK-PERMIT SITUATION. WHICH CREATING SERIOUS GAPS IN FIELD TECHNICAL STAFF. LARG BUREAUCRACY UNWILLING OR UNABLE THUS FAR TO CONTRIBUTE TO ALLEVIATION OF OASIS PROBLEMS. WORK PERMITS FOR EXPATRIATE TECHNICAL STAFF STILL BENG HELP UP. MINISTRY OF PETROLEUM GEOLOGY DEPARTMENT FRUSTRATING DRILLING PROGRAM IN OASIS FIELDS. OASIS WANTS TO DRILL "IN FIELD" WELLS IN DAFFA FIELD WHICH THEY EXPECT WILL PRODUCE 6,000 B/D EACH. MINISTRY OF PETROLEUM INSISTING ON STEP-OUT WELLS WHICH WILL FLOW AT ONLY 1.500 B/D EACH. WITHOUT SURPRISING CHANGE IN BEHAVIOR OF LARG BUREAUCRACY, LARG'S HOPE-FOR INCREAS IN PRODUCTION FROM LARG-OWNED OR SHARED OPERATIONS ARE UNLIKELY.

6. FINAL BIT OF ATMOSPHERICS WAS INCIDENT AT EMBASSY SEPTEMBER 20 AS ONE OF MAJORS MANAGERS LEFT CHARGE'S OFFICE AFTER CALL TO GIVE US LATEST SITUATION REPORT. ADMIN ASSISTANT ASKED ECONOFF "WHO WAS THAT?" WHEN ECONOFF REPLIED "MR. BLANK OF X OIL COMPANY", THE ADMIN ASSISTANT SAID "I THOUGHT HE WAS A MUCH YOUNGER MAN". HE WAS -- SIX MONTHS AGO. JOSIF

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: PETROLEUM INDUSTRY, NATIONALIZATION, PETROLEUM PRODUCTION, WORK PERMITS

Control Number: n/a Copy: SINGLE Draft Date: 25 SEP 1973 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE190541

Document Number: 1973STATE190541
Document Source: CORE
Document Unique ID: 00 Drafter: O: BRIAN O'GRADY

Enclosure: n/a Executive Order: GS SARROS

Errors: N/A Film Number: n/a From: STATE

Handling Restrictions: n/a

Image Path:

Legacy Key: link1973/newtext/t19730912/aaaaaieq.tel Line Count: 155 Locator: TEXT ON-LINE

Office: ORIGIN EB Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators:
Previous Classification: CONFIDENTIAL

Previous Handling Restrictions: n/a Reference: n/a

Review Action: RELEASED, APPROVED Review Authority: morefirh

Review Comment: n/a Review Content Flags: Review Date: 19 SEP 2001

Review Event:

Review Exemptions: n/a
Review History: RELEASED <19-Sep-2001 by freemaal>; APPROVED <05-Nov-2001 by morefirh>

Review Markings:

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: OIL NATIONALIZATIONS: STANDOFF SITUATION

TAGS: ENRG, LY To: NAIROBI

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005